

# MEMORANDUM

## State of Alaska Department of Transportation & Public Facilities Northern Region Design & Engineering Services

**TO:** Sarah E. Schacher, P.E.  
Preconstruction Engineer  
Northern Region

**DATE:** October 8, 2020

**FILE NO:** R:\Projects\Fbks\_NP\NFHWY00435\_South\_Fairbanks\_Industrial\_Roads\_Resurfacing\5\_PS&E\2\_DSR

**THRU:** James Allen, P.E. JA  
Project Delivery Team Lead  
Northern Region

**TELEPHONE NO:** 907-451-5448

**FAX NO:** 907-451-5126

**FROM:** John J. Netardus, P.E. JN  
Engineering Manager  
Northern Region

**SUBJECT:** South Fairbanks Industrial Roads  
Resurfacing  
NFHWY000435/0002455  
**Abbreviated Design Study Report**

### Introduction/History

The Alaska Department of Transportation and Public Facilities (DOT&PF), in cooperation with the Alaska Division of the Federal Highway Administration is proposing to resurface 3.08 miles of a portion of three roads under the South Fairbanks Industrial Roads project. The roads included in this project provide vital access to south Fairbanks Industrial zones, solid waste management, and wastewater treatment services. The improvement activities will correct deficiencies in the roadway surfaces that have grown over time, restore serviceability, and delay the need for extensive capital improvement projects.

### Project Description

This project proposes to resurface sections of three roads in the South Fairbanks Area: Peger Road, Easy Street, and the Old Richardson Highway. Peger Road will also include replacement of guardrail and a railroad crossing that has been a continuous burden to maintain in its current condition.

### Design Standards

This project will be designed in accordance with the following standards:

- *A Policy on Geometric Design of Highways and Streets, 2011.* American Association of
- State Highways and Transportation Officials (AASHTO).
- *Alaska Highway Preconstruction Manual (HPM),* State of Alaska Department of
- Transportation and Public Facilities (DOT&PF).
- *Guide for the Development of Bicycle Facilities, 2012.* AASHTO
- *Roadside Design Guide, 2011.* AASHTO.
- *MUTCD 2009.*
- *Alaska Traffic Manual (ATM).*
- *U.S. Department for Transportation ADA Standards for Transportation Facilities, 2006.*
- *U.S. Department of Justice ADA Standards for Accessible Design, 2010.*

## **Design Exceptions and Design Waivers**

A Design Designation and Design Criteria waiver is in Appendix A.

## **Design Alternatives**

No design alternatives were considered. Pulverizing the existing asphalt and repaving with HMA was recommended by the Alaska Flexible Pavement Design manual.

## **Preferred Design Alternative**

### Peger Road

- Pulverize existing asphalt and repave roadway. Replace Railroad crossing. Replace guardrail.

### Easy St.

- Pulverize existing asphalt and repave roadway.

### Old Richardson Highway

- Pulverize existing asphalt and repave roadway.

## **3R Analysis**

A 3R analysis is not applicable.

## **Traffic Analysis**

A traffic analysis is not required for this project.

## **Horizontal/Vertical Alignment**

A slight vertical adjustment may be made at the Peger Road railroad crossing. Vertical adjustments up to 6 inches may be made at low spots along the roadways prone to flooding. Horizontal alignments will not be modified.

## **Typical Section(s)**

See Appendix B.

## **Pavement Design**

This project followed the recommended pavement design life of 5 years from the HPM Section 1140. The Alaska Flexible Pavement Design manual guidance policy recommended reusing the existing asphalt concrete material in the new structure. Using this guidance the pavement design will consist of 2" of HMA on top of 6" of crushed asphalt base course on top of the existing pavement structure.

Asphalt Roadways will have:

- 2 inches HMA, Type II, Class B
- 6 inches Crush Asphalt Base Course

See Appendix C.

## **Preliminary Bridge Layout**

There are no bridges in this project.

## **Right-of-Way Requirements**

All project work will remain within the existing right-of-way. No acquisitions will be required.

## **Maintenance Considerations**

The roads within the project are maintained by the DOT&PF Maintenance and Operations. There will not be any new lanes miles or pedestrian facilities added by this project. The new surface will reduce road maintenance cost.

## **Material Sources**

All Materials will be furnished by the contractor. There are multiple commercial material sources available in the Fairbanks area.

## **Utility Relocation & Coordination**

Numerous existing utilities are located within the project area, this project will be designed to avoid underground and overhead utilities. Utility lids, manholes, and other appurtenances will be adjusted.

The Alaska Railroad crossing will be replaced on Peger Road which will require a utility relocation agreement. Crossing surface is being upgraded to meet current Alaska Railroad crossing standards. There is no design alternative, the concrete crossing panels are required on any upgrades. The current crossing surface results in frequent rail strikes by vehicles and requires maintenance activity for most of the rail strikes.

## **Access Control Features**

Access control is maintained by the driveway permit approval process. No access control features will be modified.

## **Pedestrian/Bicycle (ADA) Provisions**

Pedestrians and bicycles will continue to be accommodated on the roadway shoulders.

## **Safety Improvements**

Safety improvements include replacing signage for visibility and safety and clearing of vegetation.

## **Intelligent Transportation System Features**

This Project does not include Intelligent Transportation System components.

## **Drainage**

The project area is flat with no water bodies. Existing drainage consists of roadside ditches that act as storage for rain fall and snow melt. The culverts within the project limits were determined to be in good condition. A portion of the project on Peger Rd. crosses over the Army Corps of Engineers Channel A but the ditches are not routed to the channel. There are seven 3ft diameter helical unwelded galvanized culverts crossing under Peger Rd. at the Channel A crossing. The Channel A culverts were inspected and found to have no major deflections or seam failures that would warrant replacement.

Due to the flat nature of the South Fairbanks area, spring snow melt creates large ponding water bodies next to the roadways. Ponding water is seasonal and has a limited effect on the roadway with the greatest effect located on Easy St. With limited ditches and locations to route the water, corrective action for the ponding issue on Easy St. will include grade raises and ditch reconditioning at spot locations.

## **Soil Conditions**

The existing road embankment for Peger Rd. south of Van Horn Rd. is approximately 2" of HMA on top of 4 ft. of gravel placed on top of silt. The existing road embankment for Easy St. and the Old Richardson Hwy. is approximately 2" of HMA on top of 2 ft. of gravel placed on top of alluvial river gravel. A materials investigation will not be performed for this project, as there are no planned alterations to subsurface conditions. The roadways have not received any extensive repairs by M&O to warrant obtaining a Ground Penetrating Radar (GPR) report for the existing asphalt thickness.

## **Erosion and Sediment Control**

Erosion and sediment control requirements will be minor for this project and a SWPP will not be required. BMPs (best management practices) used may include dust control, inlet protection and runoff control. Post construction BMPs may include, but are not limited to establishment of vegetation, and paved road surface.

## **Environmental Commitments**

The environmental document indicates there are no environmental commitments at this time. If new environmental issues or impacts are identified during design, proper steps will be taken to address those issues. A flood plain permit is anticipated for this project. The Environmental Document signature page is provided in Appendix D.

## **Work Zone Traffic Control**

Contract specifications will require the contractor to provide and follow a Traffic Control Plan. Traffic will be open in at least one direction at all times. Peger Road will be closed at the Railroad crossing for the duration of the installation of the new crossing. Access will be maintained around the Railroad crossing by routing traffic down Lathrop St. to Sanduri Ave. to south Peger Rd.

## Value Engineering

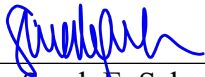
A value engineering study will not be prepared for this project. The roads in this project are not on the National Highway System and the total estimated project cost (all phases) is less than \$40 Million. This is in compliance with P&P 05.01.030 dated April 12, 2013.

## Cost Estimate

The estimated costs for this project are as follows:

Design	\$220,000.00
Utilities	\$350,000.00
Right of Way	\$0.00
Construction (Includes 20% Engineering)	\$2,718,057.54
<hr/>	
Total Cost of Project	\$3,288,057.54

Approved:



Sarah E. Schacher, P.E., Preconstruction Engineer

10/12/2020

Date

ncb/ms

Attachments:

Appendix A: Design Designation and Design Criteria Waiver  
Appendix B: Typical Sections  
Appendix C: Pavement Design  
Appendix D: Environmental Document Signature Page

Copy to: Preconstruction/Project file

cc: NR Design Directive 20-01 Distribution

## APPENDIX A

### DESIGN DESIGNATION AND DESIGN CRITERIA WAIVER

# MEMORANDUM

**State of Alaska**  
**Department of Transportation & Public Facilities**  
**Northern Region Design and Engineering Services**

**TO:** Sarah E. Schacher, P.E.  
Preconstruction Engineer  
Northern Region

**DATE:** August 28, 2020

**FILE NO:** R:\Projects\Fbks\_NP\NFHW:Y00435\_South\_Fairbks\_Industrial\_Roads\_Rsurfacing\5\_PS&E\1\_Design\_Criteria

**THRU:** James Allen, P.E. JA  
Project Delivery Lead  
Northern Region

**PHONE NO:** 907-451-5448

**FAX NO:** 907-451-5126

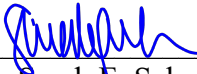
**FROM:** John J. Netardus, P.E. JN  
Engineering Manager  
Northern Region

**SUBJECT:** South Fairbanks Industrial Roads  
NFHWY00435/0002455  
**Design Designation and Design  
Criteria Waiver**

A waiver of the Highway Preconstruction Manual requirement for a Design Criteria (HPM 1100.4.2) is requested.

The purpose of this project is to recondition approximately 43,957 square yards of asphalt pavement within the Fairbanks North Star Borough and the City of Fairbanks. The resurfacing will occur on sections of Peger Road, Easy Street, and the Old Richardson Highway. All work will take place on the existing road and road embankment. The resurfacing section on Peger Road will also include guardrail replacement and replacement of a Rail Road crossing.

Please acknowledge your approval of the waiver of Design Criteria by signing below:

Approved:  10/12/2020  
Sarah E. Schacher, P.E., Preconstruction Engineer Date

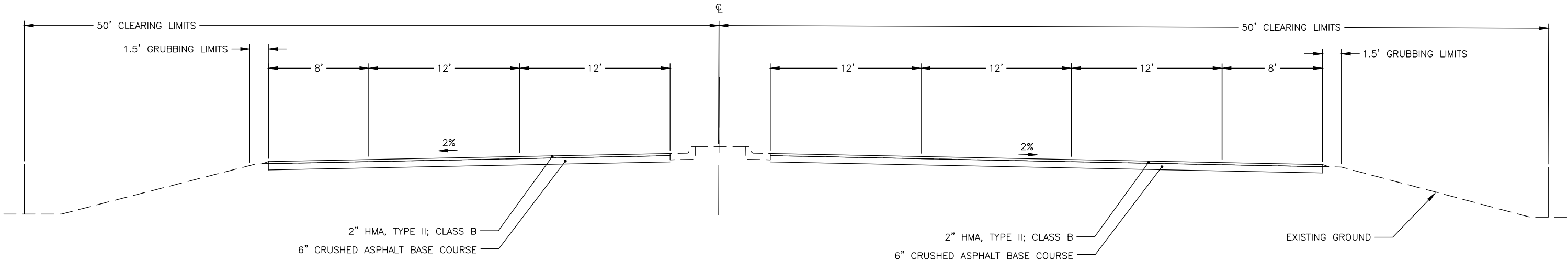
ncb/ms

cc: Schott Vockeroth, NR Planning

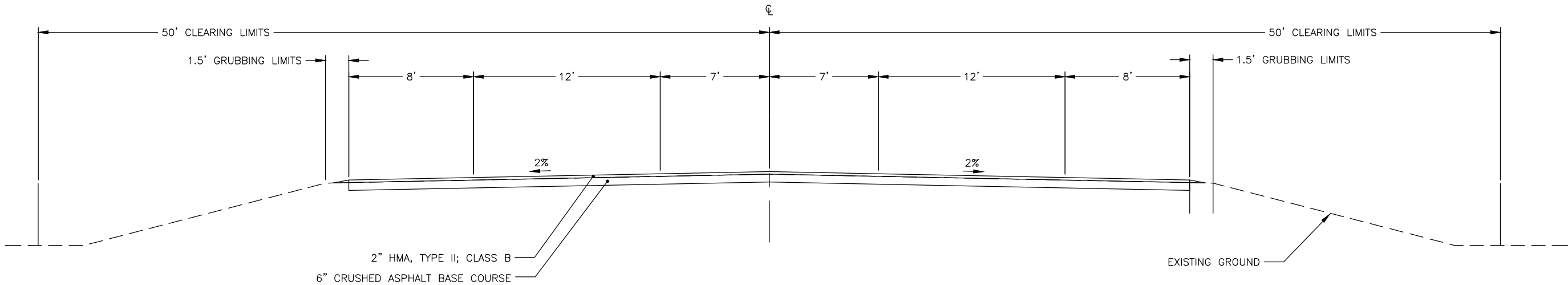
APPENDIX B  
TYPICAL SECTIONS



NO.	DATE	REVISION	STATE	PROJECT DESIGNATION	YEAR	SHEET NO.	TOTAL SHEETS
			ALASKA	NFWY00435	2021	B1	B4



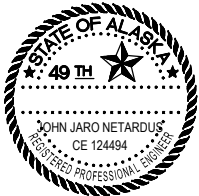
OLD RICHARDSON TYPICAL SECTION 1



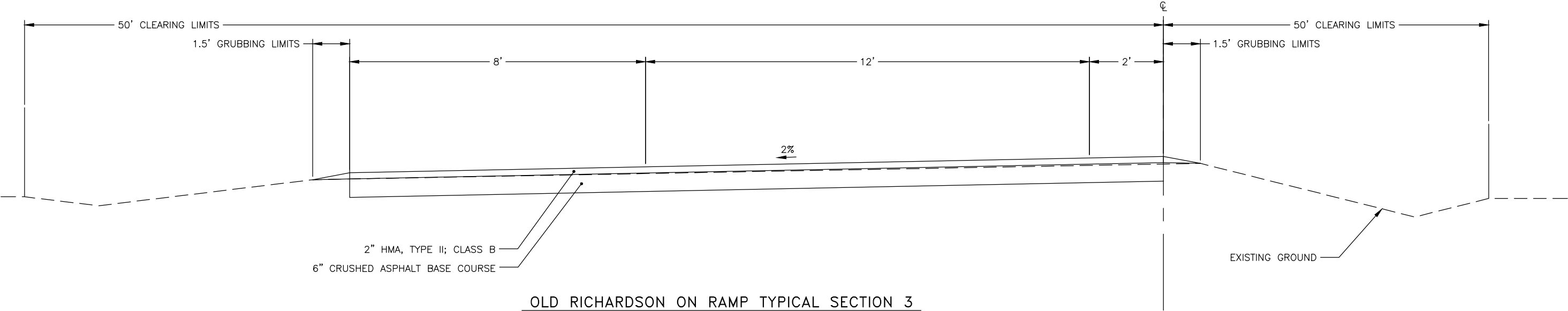
OLD RICHARDSON TYPICAL SECTION 2

NOTES:  
1. ROAD CROSS SLOPES VARY DUE TO SUPPER ELEVATION.

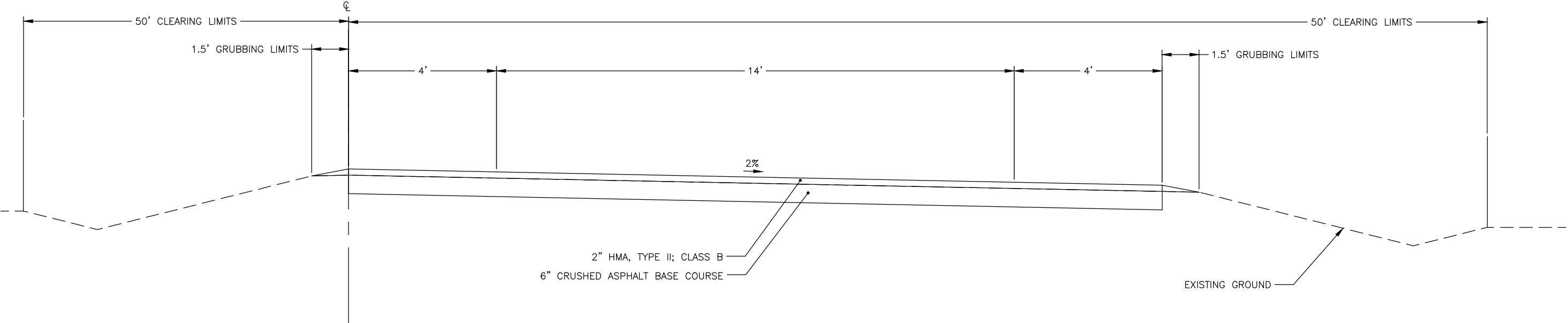
TYPICAL SECTION



NO.	DATE	REVISION	STATE	PROJECT DESIGNATION	YEAR	SHEET NO.	TOTAL SHEETS
			ALASKA	NFWY00435	2021	B2	B4

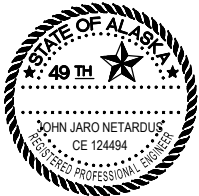


OLD RICHARDSON ON RAMP TYPICAL SECTION 3

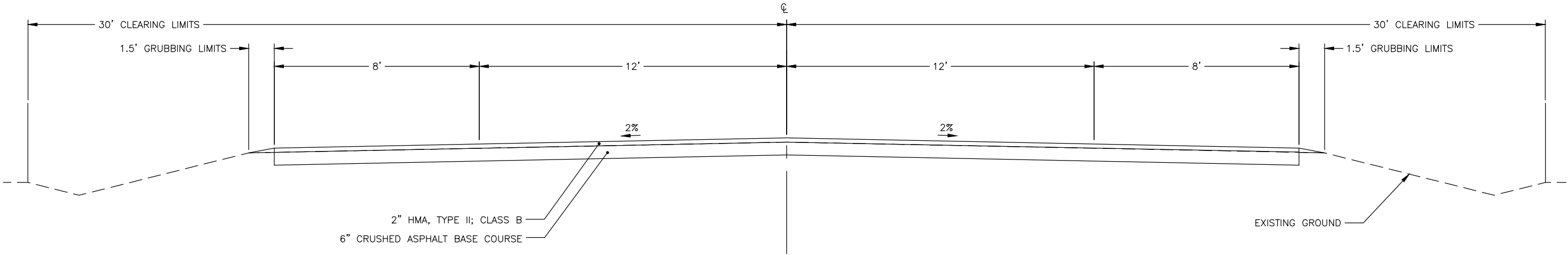


OLD RICHARDSON OFF RAMP TYPICAL SECTION 4

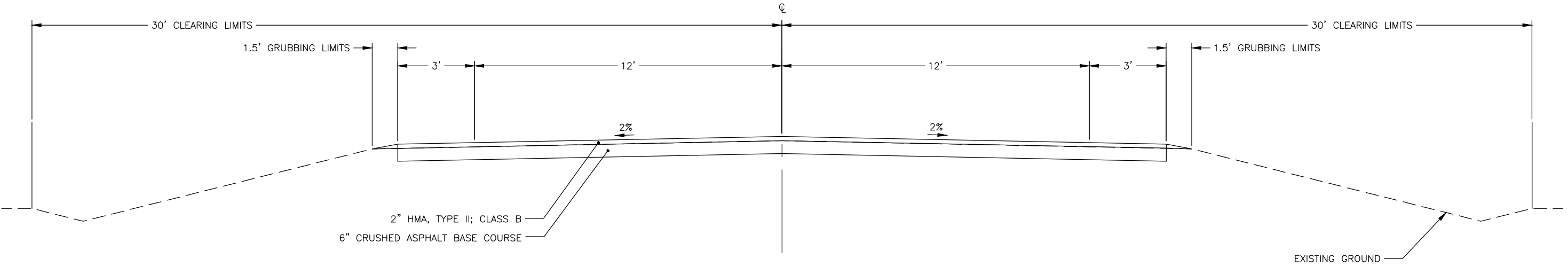
TYPICAL SECTION



NO.	DATE	REVISION	STATE	PROJECT DESIGNATION	YEAR	SHEET NO.	TOTAL SHEETS
			ALASKA	NFHWY00435	2021	B3	B4

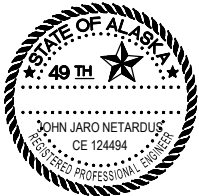


EASY ST. TYPICAL SECTION 1

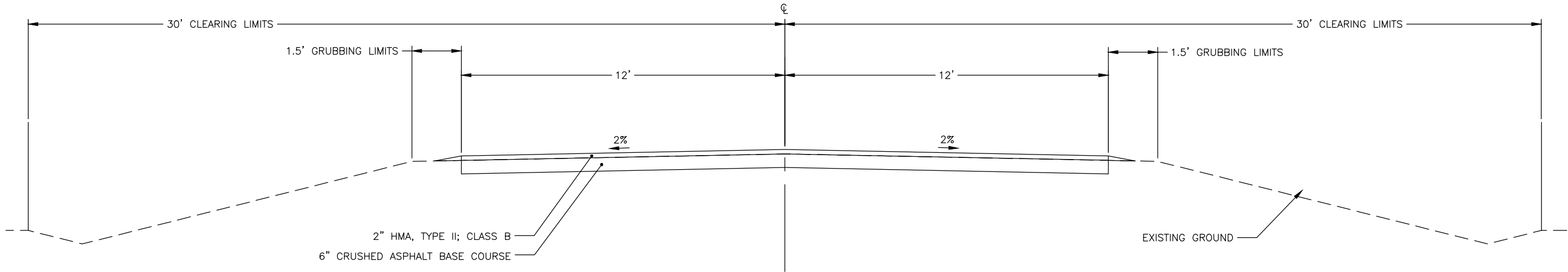


EASY ST. TYPICAL SECTION 2

TYPICAL SECTION

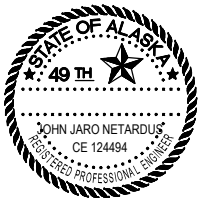


NO.	DATE	REVISION	STATE	PROJECT DESIGNATION	YEAR	SHEET NO.	TOTAL SHEETS
			ALASKA	NFWY00435	2021	B4	B4



PEGER ROAD TYPICAL SECTION 1

TYPICAL SECTION



APPENDIX C  
PAVEMENT DESIGN

Project Name: South Fairbanks Industrial Roads

Project Number: NFHWY00435

Designer: Nick Brehm

Date: 8/21/2020

Mechanistic Design Type: New Design

File Path: R:\Projects\Fbks\_NP\NFHWY00435 South Fairbanks Industrial Roads Resurfacing\5 PS&E\2 DSR\Pavement Design\00435 FPD.xml

Traffic Data for Design and Historic ESALs											
Design Data Input				Historic Data Input							
Design Construction Year:		2021		Historic Construction Year:							
Design Length in Years:		5									
Base Year:		2020		Backcast % per Year:							
Base Year Total AADT:		5,227									
Growth Rate % per Year:		1									
% of Base Year AADT for Each Lane				% of Base Year AADT for Each Lane							
Lane		%		Lane		%					
1		50		1							
2		50		2							
3		0		3							
4		0		4							
5		0		5							
6		0		6							
Truck Category		Load Factor	% AADT	Truck Category		Load Factor	% AADT				
2-Axle (Class 5)		0.50	6.11	2-Axle (Class 5)		0.50					
3-Axle (Class 6,8)		0.85	2.45	3-Axle (Class 6,8)		0.85					
4-Axle (Class 7,8)		1.20	0.71	4-Axle (Class 7,8)		1.20					
5-Axle (Class 9,11)		1.55	0.43	5-Axle (Class 9,11)		1.55					
>=6-Axle (Class 10,12,13)		2.24	0.54	>=6-Axle (Class 10,12,13)		2.24					
Design Lane AADT:		2,640		Historical Lane AADT:							
Computed Design ESALs:		386,620		Computed Historical ESALs:							
Construction Year ESAL Calculations				Historical Construction Year ESAL Calculations							
Truck Category		% AADT	Load Factor for Truck Category	ESALs		Truck Category		% AADT	Load Factor for Truck Category	ESALs	
2-Axle (Class 5)		6.11	0.5	29,438							
3-Axle (Class 6,8)		2.45	0.85	20,067							
4-Axle (Class 7,8)		0.71	1.2	8,210							
5-Axle (Class 9,11)		0.43	1.55	6,422							
>=6-Axle (Class 10,12,13)		0.54	2.24	11,656							
		Total Construction Year ESALs:		75,793				Total Historic Year ESALs:			

Project Name: South Fairbanks Industrial Roads Design Type: New Design				Project Number: NFHWY00435 Designer: Nick Brehm				Analysis Date: 8/27/2020 Unit: US Customary				Project Status All layer damages less than 100%.	
Project Location: FAIRBANKS INTL AP				Tire Load (lbs) 4500	Load Description: ESAL								
Design AADT: 5,227			Design Loadings	Tire Press. (psi) 110	Load Loc (in) X: 0 Y: 0	0	13.5 0						
Spring%: 10			38,662		Eval Loc (in) X: 0 Y: 0	0	6.75 0						
Summer%: 25			96,655										
Fall%: 25			96,655										
Winter%: 40			154,648										
Total%: 100			386,620										
Layer	Critical Z Coordinate (in)	Asphalt Properties	Season	Modulus (Ksi)	Poisson's Ratio	Tensile Micro Strain	Compressive Stress (psi)	Million Cycles to Failure	Past Damage (%)	Future Damage (%)	Total Damage (%)		
Thickness (in): 2	1.99	Air%: 5 Asphalt%: 5.5 Density (pcf) 148	Spring	450	0.30	209		2.14		1.80	1.80		
Name: Asphalt Concrete (Modified Asph.)			Summer	400	0.30	184		3.61		2.68	2.68		
Use TAI: Yes			Fall	400	0.30	184		3.61		2.68	2.68		
			Winter	1200	0.30	129		4.56		3.40	3.40		
								Total Damage:		10.56	10.56		
Thickness (in): 6	2.01	Air%: Asphalt%: Density:	Spring	80	0.35		73.9	0.51		7.56	7.56		
Name: Crushed Asph. Base Course			Summer	90	0.35		78.6	0.61		15.75	15.75		
Use TAI:			Fall	90	0.35		78.6	0.61		15.75	15.75		
			Winter	120	0.35		63.9	3.09		5.01	5.01		
								Total Damage:		44.07	44.07		
Thickness (in): 36	8.01	Air%: Asphalt%: Density:	Spring	20	0.40		14.7	1.00		3.87	3.87		
Name: Select A P200<10%			Summer	30	0.40		17.1	2.48		3.89	3.89		
Use TAI:			Fall	30	0.40		17.1	2.48		3.89	3.89		
			Winter	50	0.40		16.6	14.46		1.07	1.07		
								Total Damage:		12.72	12.72		
Thickness (in): 0	44.01	Air%: Asphalt%: Density:	Spring	35	0.40		2.0	4330.89		0.00	0.00		
Name: Subbase F P200<6%			Summer	40	0.40		2.0	7167.13		0.00	0.00		
Use TAI:			Fall	40	0.40		2.0	7167.13		0.00	0.00		
			Winter	90	0.40		2.1	83009.50		0.00	0.00		
								Total Damage:		0.00	0.00		
Thickness (in):			Spring										
Name:			Summer										
			Fall										
			Winter										
								Total Damage:					

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Approved-Jeff Currey, P.E. NR Mat'ls Engr  
8-27-20





APPENDIX D  
ENVIRONMENTAL DOCUMENT

**VI. Environmental Documentation Approval**

N/A   YES   NO

2. The project meets the criteria of one of the following [DOT&PF Programmatic Approvals](#) authorized in the Nov. 13, 2017 "[Chief Engineer Directive – Programmatic Categorical Exclusions](#)".

☒☐

- *If yes, select the appropriate Programmatic Approval below, and the CE documentation form may be approved by the Regional Environmental Manager.*
- *If no, the CE documentation form must be approved by a NEPA Program Manager.*

a. Programmatic Approval 1

☐

b. Programmatic Approval 2

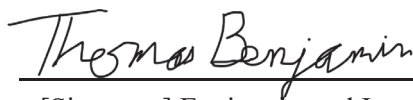
☒

c. Programmatic Approval 3

☐

**VII. Environmental Documentation Approval Signatures**

Prepared by:



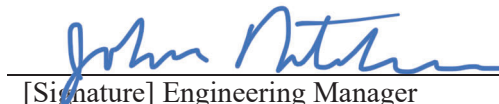
Date: 7/16/2020

[Signature] Environmental Impact Analyst

Thomas Benjamin

[Print Name] Environmental Impact Analyst

Reviewed by:



Date: 7/16/20

[Signature] Engineering Manager

John Netardus

[Print Name] Engineering Manager

**Programmatic CE**

Approved by:

**Brett Nelson**

Digitally signed by Brett Nelson  
DN: cn=Brett Nelson, o=DOT&PF, ou=Northern Region,  
email=brett.nelson@alaska.gov, c=US  
Date: 2020.07.16 10:55:09 -08'00'

Date: 7/16/2020

[Signature] Regional Environmental Manager

Brett Nelson

[Print Name] Regional Environmental Manager

**Non-Programmatic CE**

Approval

Recommended by:

Date: \_\_\_\_\_

\_\_\_\_\_  
[Signature] Regional Environmental Manager

**VII. Environmental Documentation Approval Signatures**

\_\_\_\_\_  
[Print Name] Regional Environmental Manager

Approved by:

Date:

\_\_\_\_\_  
[Signature] NEPA Program Manager

\_\_\_\_\_  
[Print Name] NEPA Program Manager