O'MALLEY ROAD RECONSTRUCTION PROJECT NEW SEWARD HIGHWAY TO HILLSIDE DRIVE ALASKA DEPARTMENT OF TRANSPORTATION AND PUBLIC FACILITIES PROJECT No. STP-0512(5)/53935 ENVIRONMENTAL ASSESSMENT

Prepared for:

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SUMMARY

The Alaska Department of Transportation and Public Facilities (DOT&PF), in cooperation with the Federal Highway Administration (FHWA), is investigating alternative ways to improve O'Malley Road between the New Seward Highway and Hillside Drive (Figure 1). O'Malley Road is located in the southeast portion of Anchorage, Alaska; an area locally referred to as the "Hillside." As an east-west corridor, O'Malley Road connects the upper Hillside area in Anchorage to major north-south roadways such as New Seward Highway and the Minnesota Bypass, both of which provide access to the rest of Anchorage. This road also provides access to the Alaska Zoo and the Anchorage Golf Course.

The project corridor follows O'Malley Road eastward from its intersection with the New Seward Highway for 6.0 kilometers (3.7 miles) ends just uphill of Hillside Drive. O'Malley Road currently has two lanes with minimal shoulders and a separated pathway exists only on the north side of O'Malley Road between the New Seward Highway and Lake Otis Parkway. The road grade ranges between 1.0 percent and 7.0 percent. O'Malley Road has not been reconstructed since 1962, except for adding turning lanes, safety projects at major intersections and maintenance pavement overlays. Current and future traffic levels require a larger facility, left-turn lanes, and pavement improvements.

During the scoping for this project, the public identified congestion, trails and pathways, poor roadbed conditions, lighting, moose habitat, and safety as being important issues relevant to O'Malley Road. In addition, agency involvement introduced wetlands, fish passage, and water quality as important issues.

Three alternatives were investigated for O'Malley Road: two build alternatives and the no-action alternative. Alternative One widens the existing two-lane roadway in two segments: a four-lane divided roadway between the New Seward Highway and Lake Otis Parkway and a three-lane roadway between Lake Otis Parkway and Hillside Drive. The second build alternative, Alternative Two, also widens the existing two-lane roadway in two segments: a four-lane divided roadway between the New Seward Highway and Lake Otis Parkway and a two-lane divided roadway between the New Seward Highway and Lake Otis Parkway and a two-lane roadway with left-turn lanes at major intersections between Lake Otis Parkway and Hillside Drive. Both build alternatives include a separated multi-use pathway, to be constructed concurrently with the roadway improvements, for the full length of the project and a sidewalk from New Seward Highway to Lake Otis Parkway. The third alternative investigated was the no-action alternative. The no-action alternative would maintain O'Malley Road in its current condition.

Compared to the no-action alternative, the build alternatives would increase capacity, enhance pedestrian and non-motorized transportation, increase safety, improve air quality, reduce the possibility of moose collisions, improve fish habitat, and lower total energy consumption. Both build alternatives meet the project purpose and need, and address public and agency concerns.

Construction of either build alternative would have minor adverse permanent impacts including increased noise, fill in wetlands, changes to the visual character of the roadway due to clearing within the right-of-way and lighting. A detailed noise analysis (Appendix C) found that noise

abatement is not considered feasible or reasonable. Either build alternative would impact about 0.2 hectares (0.4 acres) of wetlands. The build alternatives will relocate two residences and one business. A private school and a private non-profit organization will also be affected by the project. Temporary impacts during construction of either build alternative would include noise generated by construction equipment and traffic delays related to detours and lane and/or road closures.

Proposed mitigation for project impacts includes:

- Improve fish passage at Little Campbell Creek;
- Install a rock drain under the Moose Meadows crossing to promote drainage;
- Enhance water flow into Moose Meadows; and
- Steeper side slopes to minimize wetland fills.

Alternative One is the alternative preferred by DOT&PF, however a final alternative will not be selected until after comments received from the public and agencies on the environmental assessment are evaluated. Numerous comments were received during the development of this Environmental Assessment. Copies of this correspondence and the DOT&PF responses appear in Appendix A.

After discussions with the U.S. Army Corps of Engineers, U.S. Fish and Wildlife Service, Alaska Department of Fish and Game, Environmental Protection Agency and others; this project was removed from the merged process as outlined in the "Interagency Working Agreement to Integrate Section 404 and Related Permit Requirements Into the National Environmental Policy Act." All agreed verbally that this project could be expedited outside the merged process.

The following permits are needed for the project to continue and will be acquired during the design phase: U.S. Army Corps of Engineers Section 404 Wetland Fill Permit; Alaska Department of Environmental Conservation (ADEC) Section 401 Water Quality Certification; Division of Governmental Coordination, Coastal Zone Management Consistency Determination; and Alaska Department of Fish and Game (ADF&G) Title 16.05.840 Fish Passage Permit.

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LIST OF ACRONYMS, ABBREVIATIONS, AND SYMBOLS

| AASHTO American Association of State Highway and Transportation Officials ac Acter/Acres ACMP Alaska Coastal Management Plan ACS Alaska Communications Systems ADA Americans with Disabilities Act ADCED Alaska Department of Community and Economic Development ADEC Alaska Department of Fish and Game ADCC Alaska Department of Natural Resources ADPOR Alaska Division of Orarks and Outdoor Recreation AHRS Alaska Division of Parks and Outdoor Recreation AHRS Alaska Division of Parks and Outdoor Recreation AHRS Alaska Heritage Resource Survey Alt./Alts. Alternative/Alternatives AMATS Anchorage Metropolitan Area Transportation Solutions (formerly Anchorage Metropolitan Area Transportation System) AOR AOR Abbot-O-Rabbit AWWU Anchorage Metropolitan frec ACHagen Electric Association, Inc. CFR CGA Chugach Electric Association, Inc. CFR Code of Federal Regulations C0 Carbon Dioxide CTWLT Center Two-Way Left-Turn Lane Cu yd c | AADT | Annual Average Daily Traffic |
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| ha hectares HALO Hillside Area Land Owners HCM Highway Capacity Manual Hwy Highway | GIS | Geographical Information System |
| HALOHillside Area Land OwnersHCMHighway Capacity ManualHwyHighway | ha | hectares |
| HCM Highway Capacity Manual Hwy Highway | HALO | Hillside Area Land Owners |
| Hwy Highway | HCM | Highway Capacity Manual |
| | Hwy | Highway |
| in Inch | in | Inch |
| ISTEA Intermodal Surface Transportation Efficiency Act | ISTEA | Intermodal Surface Transportation Efficiency Act |
| = | km | Kilometer |
| km Kilometer | kph | kilometers per hour |
| km Kilometer | kph | kilometers per hour |
| kmKilometerkphkilometers per hour | - | - |

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| LOS | Level of Service |
|------|------------------------------------|
| LRTP | Long-Range Transportation Plan |
| m | meter/meters |
| mi | Mile |
| mph | Mile per Hour |
| MOA | Municipality of Anchorage |
| mm | Millimeter |
| PER | Preliminary Engineering Report |
| Pwy | Parkway |
| NEPA | National Environmental Policy Act |
| ROW | Right-of-Way |
| SOV | Single Occupancy Vehicle |
| STA | Station |
| TDM | Travel Demand Management |
| TIP | Transportation Improvement Program |
| TSM | Transportation System Management |
| | |