

Division of Planning & Program Development The Year So Far, and The Way Forward

"The Year So Far, and The Way Forward"

What I'll cover today...

- IIJA Implementation Year 1 Briefing
 - Partners: Building Capacity to Build Alaska
 - LRTP & New "Family of Plans"
 - "Family of Programs" and Schedule

Evaluating & Selecting Projects

- Scan of current process
- Key challenges & opportunities
- Discussion







Partnerships



Expanding Capacity Cooperative Partnerships

• AML MOU

- Clearinghouse "The HUB"
- AML Hosting NHI Courses

• AEA MOA

• NEVI Plan & STEP

• DNR MOA

- ASTAR PEL
- Team-Embedded Consultants
- Federal Land Managers
- More Local Planning
 - Institute RPO framework; RTPO statutes
 - Coordinate with land-use, 'Plan for People'
- Looking for more Partners!



Discretionary Grants

Examples, not all-inclusive

• Port Improvement Development Projects

- Pelican \$12,170,374
- Auke Bay \$8,714,550
- Cordova, Chenega, and Tatitlek Port Bundle - \$28,248,386

• MEGA/INFRA/Rural

- TRV \$194,922,000
- Cordova, Chenega, and Tatitlek Port Bundle - \$25,109,676

• NOAA Fish Passage

- Three Mile Creek \$5,614,228
- Culverts for Anadromous Fish Passage
 - NOFO just announced!



>\$850M Submitted through Partnership

- Rural Ferry and Low/No Emission Ferry Program
 - TRV Propulsion \$85,610,480
 - Mainliner Planning \$8,591,616
 - Auke Bay, Pelican, and PWS Docks \$48,164,658
 - Columbia, Tazlina, Matanuska, and Kennecott Vessel Bundle - \$72,065,545
 - Operating \$44,823,800

Bridge Improvement Program

- Kodiak Russian and Sargent Rivers planning -\$1,288,000
- Ketchikan Ward Creek construction \$23,138,428.26
- Johnson and Gerstle River bundle construction -\$73,901,504

Regional Rural Transportation Planning:

State Models for Local Consultation, Regional Coordination, and Regional Transportation Planning Organizations



What works for Alaska?

Various structures:

- Regional Transportation Planning Organization
- Regional Planning Commissions
- Regional Councils of Governments
- Regional Planning Councils
- Regional Planning Agencies
- Regional Development Organizations
- Regional Planning Organization*



Family of Plans



DOT&PF Transportation Plan "Family"



Multimodal Statewide Plan

TIER I Plans



Strategic Investment Plans

From LRTP: (1)Goals, Policies & Actions; (2) Regional Priorities; (3) Modal Key Facts & Opportunities

Plans

TIER III Plans

Modal & System Plans From LRTP:

- Goals, Policies & Actions
- Modal Key Facts & **Opportunities**

From Strategic & Investment Plans:

Funding Distribution & FormulaeFiscal Constraint

Regional & Area Plans TIER IV

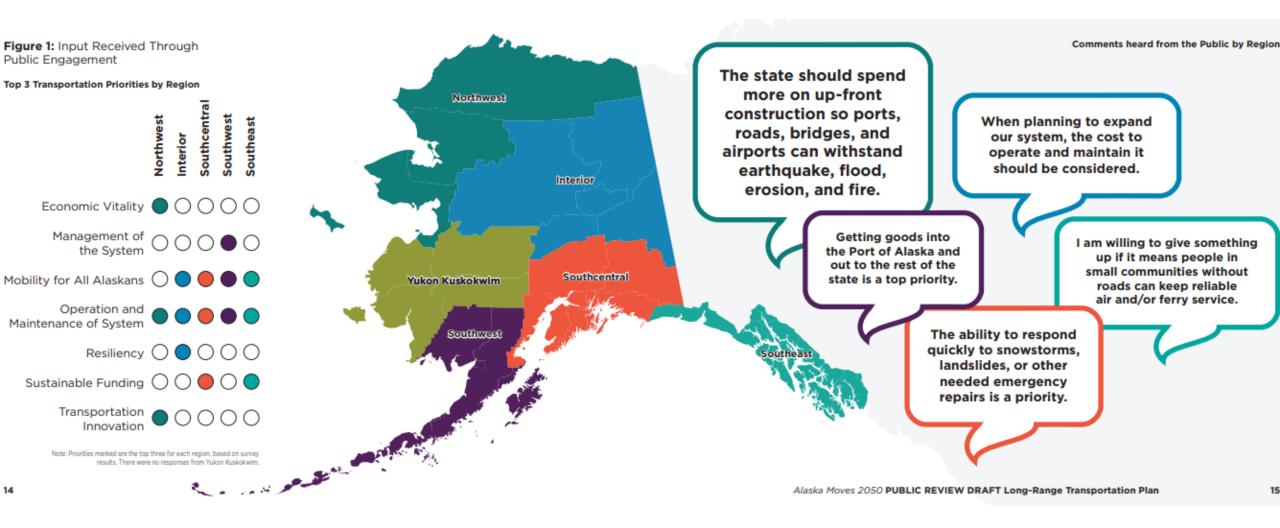
From LRTP:

- Goals, Policies & Actions
- Transportation Priorities by Region

From Strategic & Investment Plans:

- **Funding Distribution & Formulae**
- **Fiscal Constraint**

Regional Priorities



Modal Key Opportunities Examples, Not All-Inclusive

AMHS



Develop a statewide Ferry Plan as part of the family of plans. The IIJA includes ferry-specific funding, including funds for a new ferry and a program to fund pilot-project electric or low-emitting ferries. A provision in the bill requires at least one of those pilot tests be conducted in the state with the most qualifying marine highway system miles—Alaska. A statewide plan would identify key needs and funding sources beyond the five years covered by the IIJA.

Adequately fund operations and maintenance. AMHS is challenged today with operating and maintaining the system and providing reasonable levels of service at a cost the state can afford. This includes vessel refurbishment and recertification to keep vessels safe and compliant with federal regulatory standards and attractive to customers.

Proactively plan for workforce needs. There is a nationwide shortage of maritime workers to operate and maintain ferries.

Roads & Highways



Adequately fund operations and maintenance.

Operations and maintenance funding has decreased 20 to 30 percent in the past five years, creating a substantial increase in deferred maintenance. Any expansion of the roadway network to improve efficiencies, access new areas, and/or increase resiliency will increase this backlog unless adequate and predictable funding is established for operations and maintenance.

Incorporate risk and resiliency considerations into planning, programming, and project development, especially on multimodal corridors and key supply chain routes. Lack of roadway network redundancy means that infrastructure damage or network interruptions resulting from natural or human-made events could disable a connecting roadway and cut communities and freight off for long periods.

Rural Aviation

Key Opportunities

- Continue to improve the resiliency of rural airports with innovations in technology and seasonal solutions, like ice roads. Outside of major cities like Anchorage and Fairbanks, the lack of local supplies and infrastructure makes airport development challenging. Rural airport construction and maintenance activities require shipping equipment and materials to remote sites, which can in some cases be accomplished via seasonal ice roads.
- Continue to support installation of automated weather stations and certified instrument approach procedures to provide access to rural airports during poor weather conditions. Combined, these two efforts will increase the safe and efficient movement of goods and people in rural communities.
- Continue to advocate for the federal ABS and EAS programs, which play significant roles in ensuring minimum levels of passenger and freight service at lower costs.
- Proactively plan for workforce needs. The vast majority of rural airports do not have the resources to provide active airport management, including airfield inspections and oversight of maintenance and capital improvements.





Transit



- Adequately plan for and provide first- and last-mile public transportation. Improving connectivity to other modes, including active transportation, rail, ferries, and ports, will make transit an attractive option for more people.
- Develop a Transit Plan as part of the family of plans with an emphasis on stable funding. Providers that rely on state sources experience difficulties as the overall economy fluctuates and state revenue declines. The IIJA federal funding bill provides dedicated transit program funding, particularly for rural and tribal communities for the next five years. A shared statewide vision would assist with allocating funds and leveraging required federal match dollars.



Key Opportunities

- Implement the 2019 Alaska Statewide Active Transportation Plan (ASATP) and local active transportation plans. The ASATP specifies several laws, policies, and procedures that could enhance the safety of all road users, such as a complete streets policy, a safe passing distance law, and a vulnerable user law.
- Gather data on pedestrian and bicycle facilities, volumes, and safety. There is no statewide data set of pedestrian and bicycle facilities or volumes. This hinders an agency's ability to make informed decisions regarding facility needs and priorities. Pedestrian and bicycle crashes are also likely underreported, especially in rural areas.
- Coordinate and collaborate with local agencies and jurisdictions on priority routes for winter maintenance.
 With decreasing state funding, maintaining these facilities will become more difficult, especially in urban areas where demand for year-round use is increasing.
- Focus on connecting different modes of transportation with pedestrian and bicycle facilities to accommodate residents and visitors. For example, in rural hub communities, active transportation infrastructure connects people who do not have vehicles to services and/or seasonal employment. As noted in the Southwest Alaska Transportation Plan Update, non-resident pedestrians, such as tourists and seasonal workers, can significantly increase pedestrian activity in small communities but may not understand how the local system functions.



LRTP GOAL AREAS

OUR "WHAT" – INVESTMENT AREAS

- 1. Safety
- 2. Mobility & Access
- 3. Economic Vitality
- 4. State of Good Repair
- 5. Resiliency
- 6. Sustainable Transportation

OUR "HOW" – FOCUS AREAS

- 1. Strategic Partners
- 2. Stewardship of the System
- 3. Innovation
- 4. Performance-based Management

Family of Plans

TIER I - Governance & Policy Plans		TIER IV - Area & Corridor Plans			
Department Strategic Plan	Active	Southeast Alaska Transportation Plan	Active, Update Pending		
Long Range Transportation Plan	Update In Progress	Southwest Alaska Transportation Plan	Active, Update Pending		
TIER II - Strategic & Investm	nent Plans				
Strategic Capital Investment Plan	New	Prince William Sound Transportation Plan	Active, Update Pending		
Human Capital Plan	New	Northwest Alaska Transportation Plan	Active, Update Pending		
Strategic Highway Safety Plan	Update In Progress				
Transportation Asset Management Plan	Update In Progress	Interior Alaska Transportation Plan	Active, Update Pending		
Diversity, Equity & Inclusion Plan	New	Yukon-Kuskokwim Delta Transportation Plan	Active, Update Pending New		
Alaska Resiliency Plan	New				
Sustainable Transportation & Energy Plan	New	Corridor Transportation Plans			
TIER III - Modal & Systen	n Plans	Corridor Transportation Plans	New		
Highway System Plan	New	Corridor Transportation Plans	New		
Alaska Aviation System Plan	Active				
AMHS Long Range Plan	New	Corridor Transportation Plans	New		
AMHS Short Range Plan	New	Corridor Transportation Plans	New		
Ports and Waterways Plan (previous study)	New				
Alaska State Rail Plan	Active, Update Pending				
Freight Plan	Update in Progress				
Alaska Active Transportation Plan	Active, Update Pending				
Alaska Community Transit Plan	New				
Scenic Byways	Active				
Alaska Strategic Corridor Master Plan	New				



Family of Programs



IIJA Programs, Existing & New

Program Examples	State	MPO	Local	Tribe	PA*	Territory	FLMA*
Apportioned programs (formula)	✓						
Bridge Program (formula)	✓			✓			
National Electric Vehicle Formula Program	✓		✓				
Safe Streets and Roads for All program		✓	✓	✓			
PROTECT Grants (discretionary)	✓	✓	✓	✓	1		✓
Charging and Fueling Infrastructure Program	✓	✓	✓	✓	~	✓	
Congestion Relief Program	✓	1	✓				
Bridge Investment Program (discretionary)	✓	✓	✓	~	~		✓
Reconnecting Communities Pilot Program	✓	1	✓	✓			
Rural Surface Transportation Grants	✓		✓	✓			
INFRA	✓	✓	✓	✓	1		×
Nat'l Infra. Project Assistance	✓	✓	✓	✓	×		
Local and Regional Project Assistance	✓	1	✓	✓	1	✓	

Family of Programs

Existing Programs

- 1. Solicitations
 - 1. CTP & TAP
- 2. State Programs
 - 1. HSIP, PM, Bridge, Culverts, Research, etc.

New Programs

1. Solicitations

- 1. Ice Roads & Seasonal Roads
- 2. Resiliency & Coastal Protection
- 3. Rural Ports, Docks & Barge Landings
- 4. Community Bridge Program
- 5. Sustainable Transportation Program

2. State Programs

- 1. Carbon Reduction
- 2. PROTECT



ICE ROADS & SEASONAL ROADS

-	Cycle	Annually
	Timeline	10/17 – Pre-notice 10/24 – NOFO 11/8-9 – Ice Road Symposium 11/11 Applications Due 11/14 Scoring & Evaluation 11/30 Awards
	Amount	\$2,000,000
	Eligible Activities	Planning, Preparation, Surveying, Ice Road Construction, Maintenance & Operations, Safety Measuring & Observing, Marking, Closures
	Eligible Entities	Cities, Villages, Tribes & Political sub-division of government

RESILIENCY & COASTAL PROTECTION PROGRAM

Cycle	Every 2 years		
Anticipated NOFO	CY2023 Quarter 2		
Funding Amount	\$32,000,000		
Eligible Activities	Resiliency Planning Twice-Hit Assets Critical Community Access Evacuation Routes At-Risk Coastal Community Protection		
Eligible Entities	Local or community government, Villages, Tribal entities, & Political sub- divisions of government		





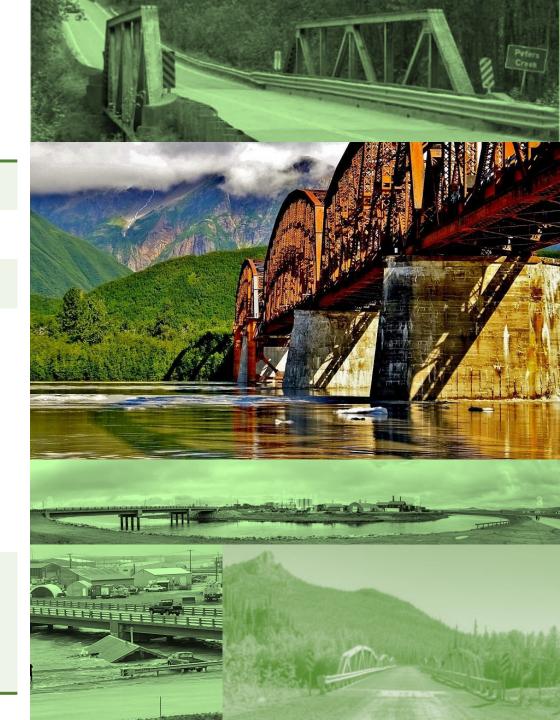
Rural Ports, Docks & Barge Landings

Cycle	Every 2 years
Anticipated NOFO	CY2023 Quarter 2
Funding Amount	\$27,000,000
Eligible Activities	Rural Ports, Docks, & Barge Landings Rural Coastal Infrastructure
Eligible Entities	Local or community government, Villages, Tribal entities, & Political sub-divisions of government not connected by roads

Community Bridge Program

Cycle	Every 2 years
NOFO	CY2023 Quarter 1
Amount	\$54,000,000
Eligible Activities	Bridges on the National Bridge Inventory (NBI) Replacing Poor Bridges Rehabilitating Fair Bridges Bridge Preservation & Protection Tribally owned bridges on public roads Projects that replace/rehab culverts on the NBI

EligibleLocal or community government, Villages,EntitiesTribal entities, & Political sub-divisions of
government





Project Evaluation & Selection



PURPOSE OF REGULATIONS

"Generally, the purpose of regulations is to keep individuals and/or the environment safe. Yet regulations impact people's ability to create innovative products or services to serve their communities..."

FOCUS ON...

Classification Funding Distribution Scoring Criteria

CLASSIFICATION

17 AAC 05.170 – Project Classification

□National Highways System (NHS)

- □ Alaska Highways System (AHS)
 - List of Routes and Roads +AMHS
 - Federal Program (STBG) Used for Preservation, MPO, CTP, TAP, Ice Roads, Ports & Barge Landings
- Community Transportation Program (CTP)
 - Traditionally the Primary Path for Public Projects
- Trails & Recreational Access for Alaskans (TRAAK)
 - Transportation Enhancements (TE) doesn't Exist Federally Any More

Many new federal programs and eligibilities exist that don't fit into our current 'project classifications' – PROTECT & Resiliency, Coastal infrastructure, Carbon Reduction, NEVI, Community Charging, Electrification, Tourism, Ice Roads, Rural Ports/Docks/Barges, HSIP, etc. etc. etc.

FUNDING DISTRIBUTION

17 AAC 05.190 – Financial Data

- □48% to National Highway System
- **18%** to Alaska Highway System
- □ 39% to Community Transportation Program
- 2% to Trails & Recreational Access for Alaska

(1) Funding for AHS, CTP, and TRAAK all comes from one Federal Program (STBG). Many other federal programs that can feed new State Programs. (2) Many new funding programs, eligibilities, and project types that have come out that don't 'neatly' fit into these categories.

		Criteria	Urban & Rural	Remote
		Economic benefits resulting from the project	Х	Х
		Projects effect on Health & Quality of Life	Х	Х
		Whether the Project Enhances Safety for the Traveling Public	Х	Х
		Financial Contributions towards the Capital Cost	Х	Х
		Ability and Willingness to Assume Ownership or M&O contributions	Х	Х
ш		Lower States Maintenance Burden	Х	Х
		Environmental Readiness	Х	Х
		Surface Rehabilitation Activity	Х	
$\overline{\mathbf{C}}$		Facility Preservation Activity		Х
		Evaluation of Cost, Length, and AADT	Х	
0	പ	Deficient Bridge Replacement	Х	
Z		Corrects Deficient Width, Grade or Alignment	Х	
	<u>Г</u>	Functional Classification	Х	
	0	Innovation	Х	Х
O	∆	Public Support	Х	Х
		Access water, landfills, waste, healthcare, airport, subsistence, river, ocean		Х
S	17	Project in partnership with DEC, DOI, BIA, Tribes, Federal or State agencies		Х

KEY CHALLENGES & OPPORTUNITIES PROS CONS

- Criteria for Remote is not measured by AADT or Functional Classification
- Criteria for Remote values access to critical services and infrastructure
- Criteria for Urban values volume, capacity and correction of road standards
- Distribution attempts to maintain minimum investment in underserved areas

Criteria does not work for expansion, new connections, 'building new'

- Criteria must be applied evenly and does not support variable criteria
- Project categories don't support new federal programs & eligibility
- Categories restrict flexibility and agile response to needs and conditions in Rural Alaska hamstrung
- Current programs don't exist federally
- Rural is non-competitive to Urban
- Focus for remote is Preservation
- Only remote values Partnerships



Discussion





Questions?

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